### **CHAPTER 6**

# **SUMMARY AND CONCLUSIONS**

### **6.1 INTRODUCTION**



This Chapter presents a brief summary of activities performed as part of this Flood Risk Management Plan and presents a consolidated list of recommendations made throughout the report along with implementation steps necessary to implement the recommendations.

## **6.2 SUMMARY**

The City of Columbus is located at the confluence of several streams. As such, the rainfall on 2,000 square miles drains through the City and, based on available data, creates a 1% annual chance of flooding on over 36 square miles of land, or one third, of the Columbus planning jurisdiction. Because of this extent of potential flooding, this Plan was developed to provide the City with a road map to manage flood risks.

A respected planning model that guides communities through emergency planning is the "Emergency Life Cycle", which consists of "Respond", "Recover", "Mitigate" and "Prepare" phases. This process is grounded in the belief that emergency planning in a community can and should constantly improve. Protocols can be established such that after each emergency event, real-time data is captured and the data is analyzed to determine how to reduce risk for the next emergency.

The City of Columbus Flood Risk Management Plan is organized around the Respond-Recover-Mitigate-Prepare framework. Organized within this framework, the Plan describes current flood risks, identifies flood forecasting resources, presents a Flood Response and Evacuation Plan, establishes protocols for post flood damage assessment and data collection, notes information sources for educating the public about flood safety, and uses multiple-component screening criteria to screen over 350 Considered Solutions for mitigation of identified existing floodprone areas down to almost 100 Possible Solutions, then 52 Promising Solutions and finally several Most Promising Solutions. These Most Promising solutions include levees along select



reaches of Haw Creek, Clifty Creek, Flatrock River, and Sloan Branch. Floodproofing and/or voluntary buyouts of structures in other areas were also among the Most Promising Solutions. The report also provides a road map of action steps for all phases of the Respond-Recover-Mitigate-Prepare Emergency Life Cycle including road replacements for the creation of flood-free routes, enhancement of flood forecasting tools, updating of hydrologic and hydraulic computer modeling, policy revisions to address future condition flood potential, and updates of the Plan. Implementation of these recommended actions will lead to a reduction in flood risk and constantly improving preparedness for the next emergency. Potential funding sources are described in Section 6.3. All of the recommendations noted in this Plan are summarized in Section 6.4.

### **6.3 FUNDING CONSIDERATIONS**

This section provides a brief discussion of the funding sources that may potentially be utilized to assist in implementation of the promising mitigation solutions as well as other recommendations within this plan. It is important to note that the implementation of the recommendations is expected to be undertaken over several years as interest and urgency is generated and funding is obtained. Many of the potential funding sources listed below are experiencing a reduction in available funds and, as a result, funding has become increasingly competitive in nature. Therefore, when applying for funds it is important to show a diverse group of partners and funding sources with the ability to utilize one funding source to either leverage additional funds or to complement those funds for the same project. It is also greatly beneficial to show several enhancements with one action or objective. For example, funding for the completion of floodplain or watershed studies is shown to result in several benefits such as a more detailed identification of the risk area, a greater awareness of the risk to appropriate landowners, and more accurate information to be used to prevent future losses within those areas.

The list of potential funding sources below is not meant to be exhaustive; funding availability and priorities may change as agency priorities and funding changes.

#### Federal:

FEMA Cooperating Technical Partner (CTP) – a main objective and benefit of the CTP Program is leveraging available funding and local data to get more updated flood hazard maps out of limited resources. National mapping needs and partnering opportunities determine FEMA funding priorities. Federal funding is managed by the FEMA Regional Offices and provided through a cooperative agreement.

FEMA Flood Mitigation Assistance (FMA) Grant Program – provide funding to communities with approved Flood Mitigation Plans to implement measures to reduce flood losses. This program requires a 25% non-Federal cost share.

FEMA Hazard Mitigation Grant Program (HMGP) – provides grants to States and local governments to implement long-term hazard mitigation measures after a major disaster declaration. Funds may be used to protect either public or private property or to purchase property that has been subjected to, or is in danger of, repetitive damage. This program requires a 25% non-Federal cost share.

<u>FEMA Pre-Disaster Mitigation Program (PDMP)</u> – provides funds for hazard mitigation planning and the implementation of mitigation projects prior to a disaster event. This program requires a 25% non-Federal cost share.

<u>FEMA Repetitive Flood Claims (RFC)</u> – these funds can be used to reduce flood damages to insured properties that have had one or more claims to the National Flood Insurance Program (NFIP). This program requires a 25% non-Federal cost share.

<u>FEMA Severe Repetitive Loss Program (SRL)</u> – provides funding to reduce or eliminate the long-term risk of flood damage to sever repetitive loss structures insured under the NFIP. This program requires a 25% non-Federal cost share.

HUD Sustainable Communities Regional Planning (SCRP) Grants – supports metropolitan and multi-jurisdictional planning efforts to integrate housing, land use, economic and workforce development, transportation and infrastructure investment to meet the challenges of economic competitiveness and revitalization,



social equity and access to opportunity, energy use and climate change, and public health and environmental impact.

Land and Water Conservation Fund (LWCF) – provides matching grants to State and local governments for the acquisition and development of public outdoor recreation areas and facilities. Funds have been widely used for land acquisition, open space/green space development, and similar projects that can reduce the impacts of flooding. The fund is administered through the National Park Service.

NOAA-NWS – National Oceanic and Atmospheric Administration (NOAA)'s National Weather Service (NWS) has awarded integrated Automated Flood Warning System (AFWS) grants to reduce the loss of life, property damage, and disruption of commerce from floods. Automated Flood Warning Systems are in use in numerous American communities to alert officials about flood threats, and for environmental monitoring, water resource management, fire risk assessment as well as homeland security. Each year, NOAA awards AFWS grants through a nationally competitive process.

<u>US Army Corps of Engineers (USACE) Section 22</u> – Planning assistance from the USACE to States for studies and projects related to flood damage reduction, water supply, water conservation, environmental restoration, water quality, hydropower, erosion, navigation, fish and wildlife, cultural resources, and environmental resources. The federal allotment to each state is \$500,000 annually to fund projects that are generally \$20,000 to \$150,000 each, but could be more. The cost-share is 50% federal and 50% non-federal.

### State:

Community Development Block Grant (CDBG) – funds provided from the US Department of Housing and Urban Development (HUD) to States for a wide range of unique community development activities including but not limited to property acquisition, public services, planning activities, and development projects. These projects may include flood-related projects such as stream studies, floodplain management, infrastructure, and ordinance development. Federal funds are administered through the Indiana Office of Community and Rural Affairs (OCRA) and Indiana Housing and Community Development Authority (HCDA).

<u>IDNR Division of Water: Water Resource Development Funds</u> – these funds can be accessed if specifically included in the IDNR biennial budget and approved by the Indiana Legislature

Indiana Heritage Trust (IHT) – The purpose of the IHT is to acquire state interests in real property that are examples of outstanding natural resources and habitats or provide areas for conservation, recreation, protection or restoration of native biological diversity within the state of Indiana. IHT could serve as a cash or in-kind match for areas slated for acquisition that also provide a benefit to the goals of the IHT.

Indiana Transportation Enhancement (TE) Program – funds for transportation-related activities that are designed to strengthen the cultural, aesthetic, and environmental aspects of the transportation system. Funds are available for the implementation of a variety of non-traditional projects with examples ranging from acquisition of scenic easements, landscaping and scenic beautification, to the mitigation of water pollution from highway runoff.

<u>USGS Indiana</u> – can provide limited matching funds for operation and maintenance of stream gages as well as provide gage equipment as available

#### Local:

<u>County Commissioners/City Council</u> – can provide local costshare match (in-kind and/or cash) required by many State and Federal grant programs. General operating funds would provide the resources necessary to sustain the day-to-day activities and pay for all administrative and operating expenses.

<u>County Emergency Management Agency</u> – can provide local costshare match (in-kind and/or cash) required by many State and Federal grant programs

<u>Developers</u> – provide funding necessary to complete studies of downstream areas to ensure that new development will not adversely impact the stream or floodplain

<u>Local Land Trusts</u> – may provide funding or technical assistance with acquired lands in environmentally sensitive areas where water quality and natural resource protection will be enhanced.

<u>Local Watershed Groups</u> – can provide local cost-share match (inkind and/or cash) required by many State and Federal grant programs

<u>Soil and Water Conservation Districts (SWCDs)</u> – can provide local cost-share match (in-kind and/or cash) required by many State and Federal grant programs

<u>Stormwater Utility</u> – A stormwater utility can be formed and user fees established to provide funds for drainage maintenance, capital improvements, and implementation of stormwater management permit programs. Of all of the available funding sources, this is the most flexible option while still allowing for the use of additional funding when applicable.

#### Other:

<u>esri Grants</u> – sponsors programs that help organizations serve society and better the environment using Geographic Information System (GIS) technology. esri-sponsored grants offer free software, hardware, and/or training programs

## **6.4 RECOMMENDATIONS AND IMPLEMENTATION STEPS**

Recommendations from each of the chapters are summarized here along with prioritized implementation steps and some additional recommendations based on the Plan as a whole. The recommendations/ implementation steps have been organized into 7 categories: Data (NWS, USGS, City, and hydraulic data needs), Equipment, **Projects-Structures** modeling projects for protecting structures), (mitigation Projects-Roadways (projects for creating flood-free transportation corridors through the City), Policy, Updates (listing of personnel and data that will need to be updated as information changes), and General (recommendations that apply to the Plan as a whole). When applicable, a reference has been added at the end of each recommendation to indicate the location in the Plan of additional details regarding the recommendation.

<b>D</b> ATA	<b>E</b> QUIPMENT	PROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL	
PRIORITY			DATION and IMP	LEMENTATION S	TEPS	REFERENCE	
1	Coordinate wi request the achelpful additional rain	Section 2.7, Recomm. 2a, 2b, 2c					
2	Solicit volunte rainfall data co		areas for partic	ipation in the Co	CoRaHs network of	Section 2.7, Recomm. 4a	
3		formation to the			a given event so they reas expected at	Section 3.3 Recomm. e	
			USGS Gaç	jes			
1	Maintain curre	ent funding of cu	rrent USGS stre	eam gages		Section 2.7 Recomm. 3a	
2	Investigate ad	Section 2.7, Recomm. 3d					
3	Contact the U stream gage a and receiving	Section 2.7, Recomm. 3b, 3c, 3e, 3f					
4	Download US	Section 2.7, Recomm. 4b					
5	mapping done	Work with USGS to investigate the possibility of expanding the limited depth mapping done by CBBEL or other future mapping into a library of static maps correlated to stream gages or creating additional inundation mapping					
		Ci	ty Post-Flood I	Education			
1		on about permitt ited immediately			s to the materials that	Section 3.3, Recomm b	
2		Develop task checklists that can be provided to owners of damaged structures after a flood and other resources to describe the City permit process for rebuilding					
3					eping procedures for ata collection protocol	Section 3.3, Recomm d, e	
			Data Manage	ement			
1	Determine an	appropriate rep	ository for the P	lan GIS files			
2		ocess for tracking EP procedures, a			files, FREP	Section 2.7, Recomm. 4c	



<b>D</b> ATA	<b>E</b> QUIPMENT	<b>P</b> ROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL
PRIORITY		RECOMMEN	DATION and IMP	LEMENTATION S	TEPS	REFERENCE
	Upd	ate or Expand	Available Hydr	aulic/Hydrolog	ic Modeling	
1	Denios Creek, the area & reg • Obta • Add i for pl	& Airport Tribu ulations that made in needed engire new or revised for anning and build se mapping, etc	tary to assess p ay be needed to neering service flood elevation d ding permits	otential impacts prevent advers ata to the regula	Opossum Creek, of development in e impacts atory processes used based on the model	Section 5.5 Recomm. B, Section 2.7, Recomm 1d, 5d
2	Pursue detern jurisdiction tha • Priori • Obta • Add I for pl • Revis findin	Section 2.7 Recomm. 1b, Section 2.7, Recomm 1d, 5d				
3	Update/correct Plan     Priori     Obta     Add I     for pl     Revis	t the existing FI tize stream read in needed engir new or revised f anning and buil	ches for analysis neering services flood elevation d	ata to the regula	orities outlined in the atory processes used based on the	Section 2.7 Recomm. 1a, Section 2.7, Recomm 1d, 5d
4			ta to the Haw C end/Arrowood fl		der to better define	Section 4.10 Recomm. 5a

<b>D</b> ATA	<b>E</b> QUIPMENT	<b>P</b> ROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL	
PRIORITY		RECOMMEND	ATION and IMPL	EMENTATION ITE	MS	REFERENCE	
1		The Fire Department should obtain funding, purchase a boat, and compete the necessary training for water rescues					
2	Investigate, sele GPS data logge tracking system assessments	Section 2.7, Recomm. 5e					
3		te supply at the	City garage and	d consider purch	ly sand bag supply nasing a sand bag ight effort	Section 2.7, Recomm. 5g	



<b>D</b> ATA	FOLIPMENT	DJECTS - ADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL	
PRIORITY	RECOMMENDATION a	and IMPLE	MENTATION ITEN	<b>NS</b>	REFERENCE	
	Proje	ects - Leve	ee			
1	Prioritize the following identified most available funding and noted costs and  • proposed levee/floodwall alor subdivision (\$1 M)  • proposed levee/floodwall alor subdivision and the Washing (\$3.0 M & \$1.5 M)  • proposed levee/floodwalls alor Northbrook/Candlelight, Wind Eastbrook, Everoad Park East substituting floodproofing and remain accessible to flood was segments = \$11.7 M)  • proposed levee/floodwall alor Madison/ Grant/ Flintwood and	benefits ng Clifty C ng Flatrocl ton Street ong portion dsor Place st, Midway d voluntary aters to pro	reek to protect of River to protect area between 1 ans of Haw Creek / Hilcrest, Everor, and 17th/ Kell or buyouts for are event adverse in area or anch to protect	the Wehmeier  ct the Noblitt Falls 12th & 18th Streets  k to protect the bad Park West/ er areas, eas that must mpacts (Total of all	Section 4.10 Recomm. 1	
2	For each selected solution:  Obtain necessary funding Complete preliminary engineering report Review benefits compared to potential cost of construction, permitting, and mitigation to determine whether the option should be pursued Add a factor of safety of 1.0 foot to the 100-year flood elevation and 2.0 feet to the 500-year flood elevation as the basis for design of mitigation projects (above and beyond normal freeboard considerations) to account for increase in flood elevation due to expected future loss of floodplain storage along stream corridors in the upstream watershed unless floodplain storage compensation requirements are enacted for the entire watershed upstream of the project Complete design and construction documents Construct the project and maintain as directed in the operation and maintenance documents Pursue revision of the FIRM to reflect levee if constructed and maintained					
	Projects - Floodpro	oofing/Vo	luntary Buyout	ts		
1	Investigate funding options					
2	Select and prioritize areas from the Mifloodproofing or voluntary buyout assist the Plan findings for  Front Door East and West (D  Mariah/ Reo Street, 10th & C  Riverside Drive North (Flatron  Eastridge Manor (Sloan Bran	stance will Oriftwood R Central, Ple ck River),	be provided by tiver), asant Grove (H	the City based on	Section 4.10 Recomm. 1	
3	Complete a prioritization plan for a vol to determine what type of mitigation as building (Note that the prioritization pland floodproofing design should be bafactor of safety noted under Recomme storage compensation requirements a upstream of the project)	luntary buy ction is the an, the dec ased on flo endation 3	most appropria cision to floodproded elevations were to see the contraction of the contra	ate for a given oof versus buyout, vith the added 0 unless floodplain	N/A	



<b>D</b> ATA	<b>E</b> QUIPMENT	<b>P</b> ROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL
PRIORITY		RECOMMENDA	TION and IMPLE	MENTATION ITE	MS	REFERENCE
4	Create outread form, voluntary meetings or us potential optio	N/A				
5	Assemble sup past flood-rela	cluding elevations,	N/A			
6	Secure mitigation funding from FEMA to acquire and/or floodproof buildings as listed in the prioritization plan					N/A
7	Use other identified funding sources to acquire and/or floodproof prioritized buildings				N/A	
1		aintenance progra els (especially at b od stages				Section 4.10 Recomm. 4a

<b>D</b> ATA	EQUIPMENT	PROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL			
PRIORITY		RECOMMENDATION and IMPLEMENTATION ITEMS							
1	identified critic  US 3  US 3  SR 1  Plan,  SR 4	al transportatio 1 crossing of FI 1 and SR 46/ S 1 relocated betwand 6 from the East	atrock River, tate Street cross ween CR 200 S a Fork White Rive	SR 11, and SR ings/approache and SR 46 per 0 or bridge through	46. This includes: as of Haw Creek, City Thoroughfare an the I-65 interchange	Section 4.10 Recomm. 2a			
2	Add a factor of safety of 1.0 foot to the 100-year flood elevation and 2.0 feet to the 500-year flood elevation as the basis for design of bridge/road replacement design (above and beyond normal freeboard considerations) to account for increase in flood elevation due to expected future loss of floodplain storage along stream corridors in the upstream watershed unless floodplain storage compensation requirements are enacted for the entire watershed upstream of the project								
3	Pursue creation to the priorities Plan	Section 4.10, Recomm. 2b							
4	Whenever a ro flood-free acco Plan	Section 4.10, Recomm. 2b							
5	Develop a sys raised	N/A							
6			tream crossings/ / regarding the n		designated party with fected Plan	Section 2.7, Reomm. 4e			
7	Revise modeli	ng and/or depth	n mapping for the	Plan and FRE	P as appropriate	Section 2.7, Reomm. 5d			



<b>D</b> ATA	EQUIPMENT	<b>P</b> ROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL
PRIORITY		RECOMMENI	DATION and IMP	LEMENTATION IT	EMS	REFERENCE
1	Update and re assistance if n revisions to re development of the SCS Type generation, re Protection Vol green infrastru	Section 4.10 Recomm. 3a				
2	Update the ap a factor of safe 500-year elevat the regulatory grade for new or deck elevat mitigation effo elevations and storage compe upstream of all	Section 4.10 Recomm 3b				
3	River, Haw Cr	eek, and Clifty (		h regulations th	rood River, Flatrock nat will reduce the nugh Columbus	Section 5.5 Recomm. c

<b>D</b> ATA	EQUIPMENT	PROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL	
PRIORITY		RECOMMENI	DATION and IMP	LEMENTATION I	TEMS	REFERENCE	
1	the actions tak	Revisit the calculation of Community Rating System (CRS) points to see if any of the actions taken as a result of this Plan can change the community's classification and further reduce the flood insurance premiums for City property owners					
2			ulic modeling is Flood Response		sider generating new n Plan	Section 2.7 Recomm. 1c	
3	associated info	Develop a system for identifying changes in the data used in the Plan and any associated information in the FREP such as: FIS hydraulic models and associated depth mapping, completed mitigation projects, raised approaches or larger bridge openings impacting flood-free transport, and critical facilities data					
4	Procure the ne	eeded services	to make the Plai	n revisions whe	n needed	N/A	
5	Update the res	sponsible partie	s for Plan comp	onents as chan	ges occur	N/A	
6	When Plan up System (CRS) submit the neo	N/A					
7	The FREP Co	Section 2.7, Recomm. 5b					
8	tested and upo	dated to reflect of	changes in city p	permit processe	ake sure the FREP is es or regulations or as or revisions/additions	Section 2.7, Recomm. 5c, Section 3.3 Recomm. A	



DATA	EQUIPMENT	PROJECTS - STRUCTURES	<b>P</b> ROJECTS - ROADWAYS	POLICY	<b>U</b> PDATES	<b>G</b> ENERAL		
PRIORITY		RECOMMENDATION and IMPLEMENTATION ITEMS						
1		Identify and assign the appropriate positions within the City that will be responsible for carrying out each of the Plan recommendations						
2	City Department parenthesis  USGS (st.)  NWS (forc.)  EMA (FRI.)  Funding so.  Indiana D.  updates/a  FREP para  Building E.  Floodplair  Planning  Street De  elevations  Indiana D.  elevations  County H.	ents and other a ream gage network decast network decast network decast network decast network decast network decast network of Nadditions) rticipants (revision Administrator Department (change or bridge open epartment of Tres as road elevatighway (change	gencies regarding vork, inundation ata and tools) atural Resource ons to the FREF le requirements ges in flood-free ings are change ansportation (chions or bridge of	mapping)  s – Division of V  p) for rebuilding at routes or flooded) nanges in flood-penings are chaputes or flood el	Vater (FIS study  fter a flood)  elevations as road  free routes or flood	N/A		

Recommendations above are listed in order of priority within each category or subcategory. Implementation of these recommendations can proceed as outlined and as selected priorities and available funding dictate. While all of the plan recommendations noted above in various categories should be considered for implementation, the following is a list of the overall top recommended actions to be taken by the City in the order listed:

- 1. Identify responsible party within the City for implementing each of the Plan recommendations.
- Take immediate steps to prevent escalation of the existing extent of flooding problems and/or creation of additional flooding problems by addressing policy recommendations.
- Identify appropriate funding source(s) for each recommendation using the funding considerations listed in Section 6.3. (Creation of a Stormwater Utility appears to be the most versatile and reliable funding source to implement or cost-share the implementation of this Plan's recommendations.)
- 4. Take the necessary steps to ensure preservation of current forecast tools (NWS tools, USGS gages).



- 5. Start the process of updating/expanding hydrologic and hydraulic studies to better identify risks and needs.
- 6. Prioritize buyout areas and work with Indiana Department of Homeland Security to secure available funding.
- 7. Prioritize levee projects and fund the Preliminary Engineering for the selected projects to evaluate the feasibility at each site. Proceed with funding, design, and construction of levee segments found feasible and preferable as compared to other options.
- 8. Set up systems for tracking Plan changes and update needs.